

Summary of Community Meetings on the  
Draft Nunavut Land Use Plan

SALLUIT

June 4-5, 2013



Nunavut Planning  
Commission



September 2013

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## 1.1 Context

The Nunavut Planning Commission (NPC) is preparing a land use plan to guide and direct resource use and development in the Nunavut Settlement Area (NSA). As part of its efforts, the NPC is facilitating discussions in each Nunavut community on land use and resource management issues. Information that is obtained from these discussions will be used to inform decisions regarding the further development of the Nunavut Land Use Plan (NLUP).

## 1.2 Purpose

This report presents information obtained during the NPC's visit to the community of Salluit. The purpose of the report is to inform decisions regarding the further development of the NLUP, ensuring that the plan reflects the priorities and values of residents.

It is important to note that the information contained in the Community Report will be considered in conjunction with all other feedback when revising the DNLUP.

## 1.3 Methodology

Information was presented to and received from participants in Salluit in accordance with the Nunavut Planning Commission's Community Engagement Strategy (Engagement Strategy). The Engagement Strategy provides for the following methods for presenting and receiving information;

- **Elected Officials Meeting;** The NPC Chairperson and NPC staff met with senior and elected officials in the community. The development process for the DNLUP, its content and next steps were presented. Comments and questions were recorded during the session and are contained in Appendix 1.
- **Public Workshop;** A formal presentation of the Draft Plan content was provided to participants, including a slide overview of its content. Following the presentation, questions and comments were received from participants. The questions, comments and responses are contained in Appendix 2.

A mapping session followed the presentation of the Draft Plan. The mapping session involved discussions regarding the topics presented in the DNLUP and encouraged participants to identify additional areas and issues important for inclusion in a NLUP. Information received during this session was recorded by NPC staff and is included in Appendix 3.

- **Wrap Up Session;** Staff was available to discuss the areas identified during the mapping and identify any additional issues or areas of interest.

Areas that participants identified during mapping sessions as important to a particular goal have, in the majority of cases, been included in this report as they were recorded. In instances where participants identified an area that was better suited to another goal, the area has been reclassified to the more suitable goal and has been verified as appropriate to do so by the Community.

## 1.4 Public Awareness

The NPC raised public awareness regarding its visit to Salluit in accordance with the Engagement Strategy.

The DNLUP and supporting materials were mailed to the Mayor and Council of Salluit in September 2012. In addition, letters of invitation were sent to the Salluit Mayor and Council in advance of the NPC's visit to advise of the meetings and to encourage participation. Follow up phone calls were also made.

Public notice of the various events was provided in the following ways:

- **Nunatsiaq News;** notice of community meetings were posted in both newspapers a minimum of 45 days in advance.
- **Community radio;** notices were read by the hosts and a live interview with the Commission Chairperson was conducted.

- **Community bulletin boards;** notices were posted on bulletin boards around the community 45 days and again 14 days in advance of the meetings.
- **Community mail drop;** one page flyers that announced the meetings and their purpose were delivered to the post office in each community for all mail boxes that accept unaddressed ad-mail.
- **nunavut.ca;** the schedule of community visits, the Draft Plan, and all supporting information was available on the Commission's website.

## 1.5 Community Population and Participation

Salluit is a community of approximately 1350 people (Statistics Canada, 2011 Census). It is located on the Hudson Strait in northern Quebec (see Figure 1).

The Commission visited the community on June 4-5, 2013. The meetings were scheduled for May 6-7, 2013 but were delayed due to weather. The sessions were attended as follows;

- **Elected Officials Meeting;** members of the village Council, Hunting, Fishing and Trapping Association, and land holding company attended the elected officials meeting.
- **Public Workshop;** approximately 30 people attended the presentation of the DNLUP and facilitated mapping sessions. Information was recorded in 2 separate mapping groups.
- **Wrap Up Session;** 0 people attended the wrap up session.



Figure 1. Location of Salluit.

Protecting and Sustaining the Environment was one of five topics presented to and discussed by participants during the Elected Officials Meeting, Public Workshop and Wrap up Session, collectively referred to in this document as information sharing and gathering sessions.

## 2.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Protecting and Sustaining the Environment.

- Key bird habitat sites
- Caribou Habitat sites
- Atlantic Cod Lakes
- Cumulative Impacts
- Transboundary considerations
- Climate change

The importance of these issues and areas to Protecting and Sustaining the Environment was not disputed by participants during the information sharing and gathering sessions.

## 2.2 Areas identified by participants

Additional areas and issues were identified by participants as important to Protecting and Sustaining the Environment during the information sharing and gathering sessions. These additional areas are;

- Walrus habitat
- Hunting areas
- Polar bear habitat
- Arctic char
- Ptarmigan
- Migratory birds

- Beluga
- Narwhal
- Seals
- Berries
- Mussels

## 2.3 Areas of importance to Protecting and Sustaining the Environment

Areas and issues discussed during the information sharing and gathering sessions as important to Protecting and Sustaining the Environment are illustrated on Map 1, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4 and Appendix 5.

Based on discussions with participants, the NPC understands that:

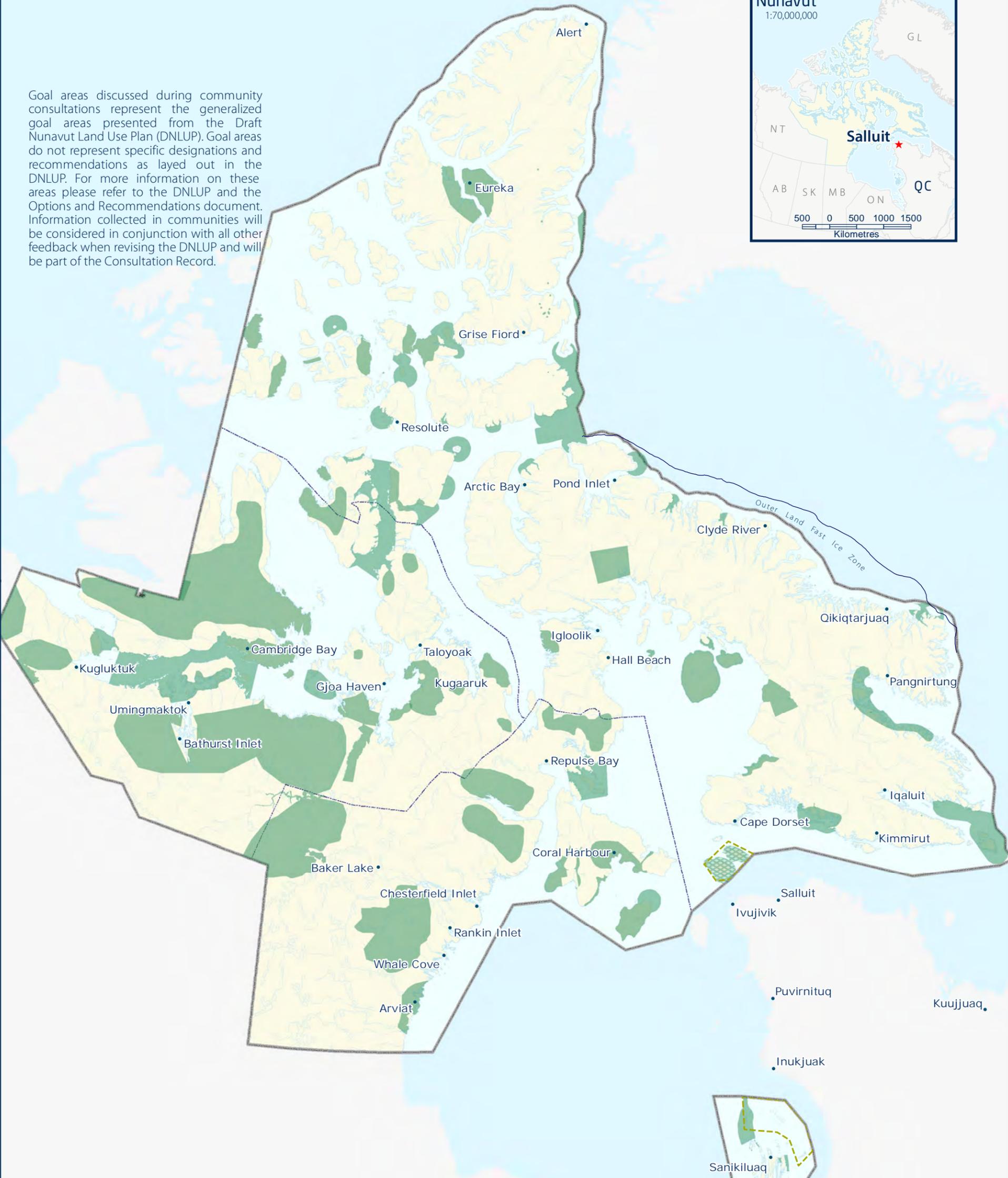
- The areas identified on Map 1 are considered by the Community to be important to Protecting and Sustaining the Environment.
- In these areas, the community would like the NLUP to encourage activities that support environmental protection and management needs, including wildlife conservation, protection and management.

This feedback will be considered in conjunction with all other feedback when revising the DNLUP.



- PSE Goal areas from the DNLUP discussed during community consultations
- Additional PSE Goal areas identified during community consultations

Goal areas discussed during community consultations represent the generalized goal areas presented from the Draft Nunavut Land Use Plan (DNLUP). Goal areas do not represent specific designations and recommendations as laid out in the DNLUP. For more information on these areas please refer to the DNLUP and the Options and Recommendations document. Information collected in communities will be considered in conjunction with all other feedback when revising the DNLUP and will be part of the Consultation Record.



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**Nunavunmi Parnaiyit**  
**Nunavut Planning Commission**  
**Commission d'Aménagement du Nunavut**



For Data Sources see Draft Nunavut Land Use Plan (DNLUP). Areas identified by community collected as part of the Nunavut Planning Commissions Community Engagement Strategy during the Mapping Sessions for the DNLUP on June 4 & 5, 2013. Maps were digitized at the Nunavut Planning Commission. To be used for illustration purposes only as part of the Draft Nunavut Land Use Plan Consultation Process.

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 Produced by the Nunavut Planning Commission: (867)983-4625, npc@nunavut.ca  
 October-04-13

Encouraging Conservation Planning was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

## 3.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Encouraging Conservation Planning;

- National Parks Awaiting Full Establishment
- Proposed National Parks
- National Marine Conservation Areas
- Thelon Wildlife Sanctuary
- Migratory Bird Sanctuaries
- National Wildlife Areas
- National Historic Sites
- Territorial Historic Sites
- Heritage Rivers

The importance of these issues and areas to Encouraging Conservation Planning was not disputed by participants during the information sharing and gathering sessions.

## 3.2 Areas identified by participants

Additional areas and issues were identified by participants as important to Encouraging Conservation Planning during the information sharing and gathering sessions. These additional areas are.

- Historic sites
- Bird sanctuary

## 3.3 Areas of importance to Encouraging Conservation Planning

Areas and issues discussed during the information sharing and gathering sessions as important to Encouraging Conservation Planning are illustrated on Map 2, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4 and Appendix 5.

Based on discussions with participants, the NPC understands that:

- The areas identified on Map 2 are considered by the Community to be important to Encouraging Conservation Planning.
- In these areas, the community would like the NLUP to encourage activities that support environmental protection and management needs, including wildlife conservation, protection and management.

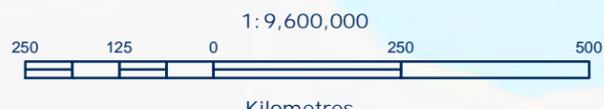
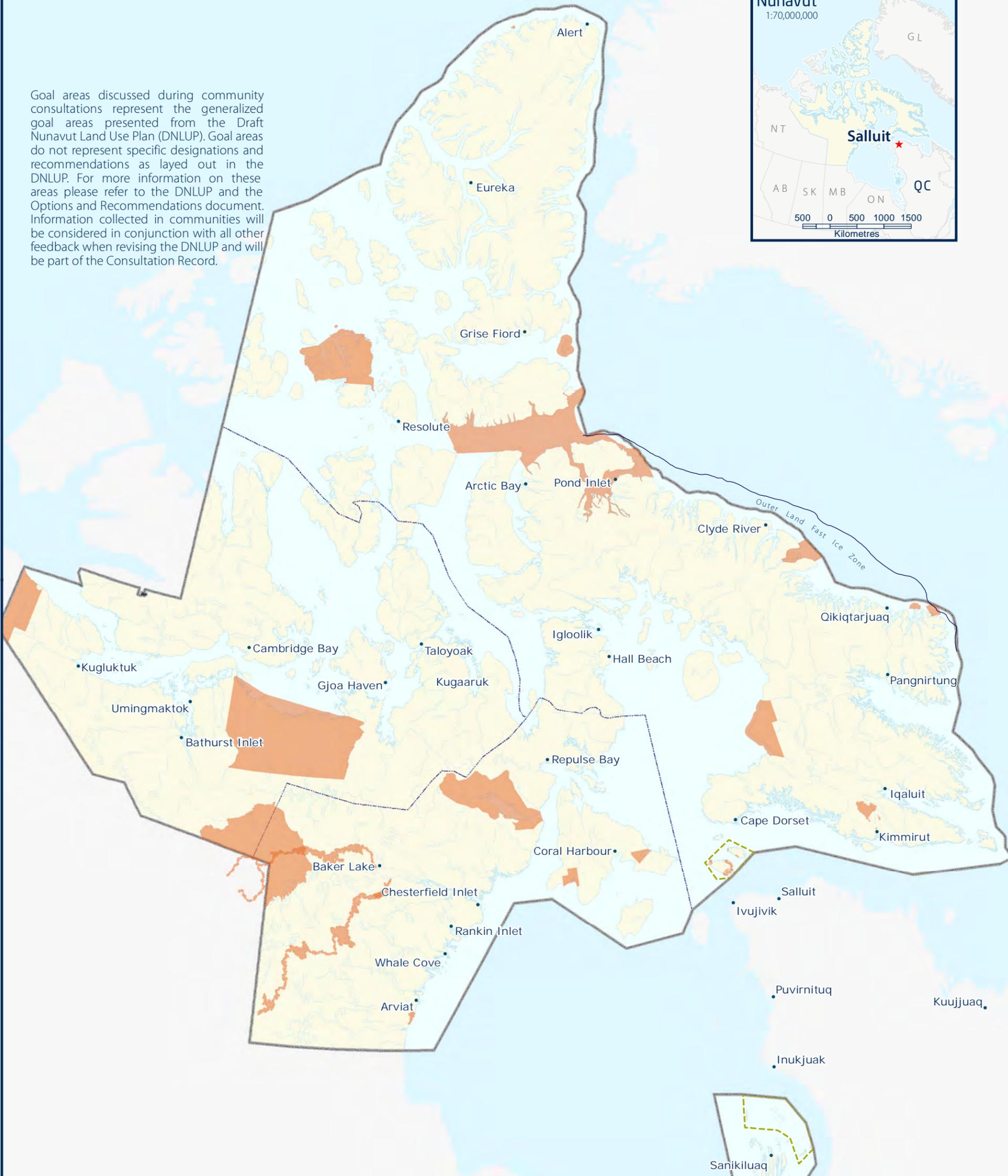
This feedback will be considered in conjunction with all other feedback when revising the DNLUP.



 ECP Goal areas from the DNLUP discussed during community consultations

 Additional ECP Goal areas identified during community consultations

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Building Healthier Communities was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

## 4.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Building Healthier Communities;

- Areas of Community Interest
- Community Land Use
- Transportation Infrastructure
- Unincorporated Communities
- Alternative Energy Sources
- Community drinking water supplies
- Land remediation
- Northern Contaminated Sites Program
- Aerodromes
- Canadian Forces Station
- Northern Warning System sites

The importance of these issues and areas to Building Healthier Communities was not disputed by participants.

## 4.2 Areas identified by participants

Additional areas and issues were identified by participants as important to contributing to the goal of Building Healthier Communities during the information sharing and gathering sessions. These additional areas are;

- Drinking water

- Contaminated Sites

## 4.3 Areas of importance to Building Healthier Communities

Areas and issues discussed during the information sharing and gathering sessions as important to Building Healthier Communities are illustrated on Map 3, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4 and Appendix 5.

Based on discussions with participants, the NPC understands that:

- The areas identified on Map 3 are considered by the Community to be important to Building Healthier Communities.
- In these areas, the community would like the NLUP to encourage activities that support community needs and cultural priorities.

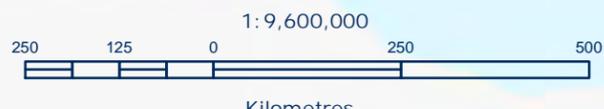
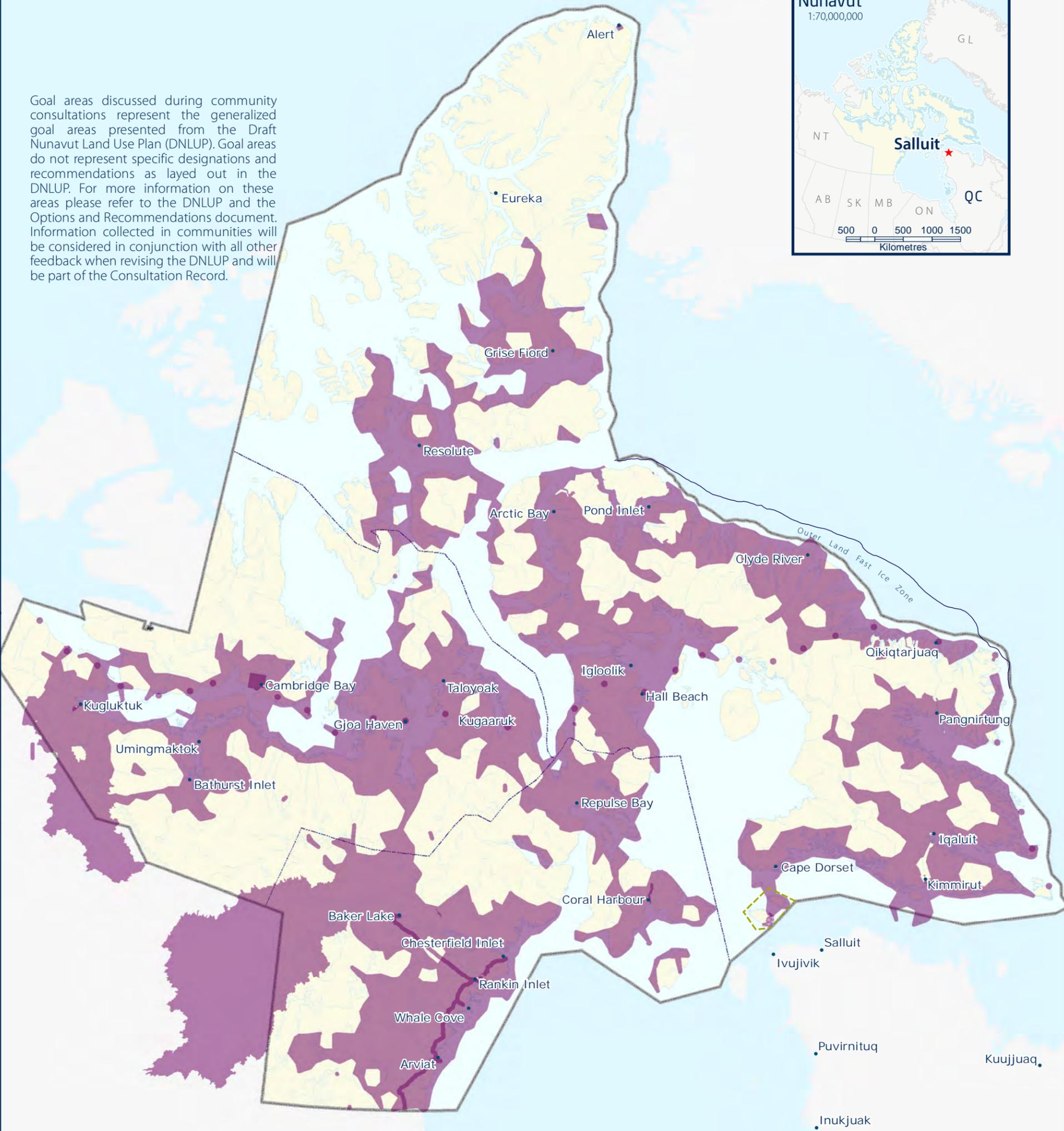
This feedback will be considered in conjunction with all other feedback when revising the DNLUP.



 BHC Goal areas from the DNLUP discussed during community consultations

 Additional BHC Goal areas identified during community consultations

Goal areas discussed during community consultations represent the generalized goal areas presented from the Draft Nunavut Land Use Plan (DNLUP). Goal areas do not represent specific designations and recommendations as laid out in the DNLUP. For more information on these areas please refer to the DNLUP and the Options and Recommendations document. Information collected in communities will be considered in conjunction with all other feedback when revising the DNLUP and will be part of the Consultation Record.



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# Chapter 5: Encouraging Sustainable Economic Development

Encouraging Sustainable Economic Development was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

## 5.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented with the following areas important to Encouraging Sustainable Economic Development;

- Mineral Exploration and Production
- Oil and Gas Exploration
- Commercial Fisheries

The importance of these issues and areas to Encouraging Sustainable Economic Development was not disputed by participants during the information sharing and gathering sessions.

## 5.2 Areas identified by participants

Additional areas and issues were identified by participants as important to Encouraging Sustainable Economic Development during the information sharing and gathering sessions. The additional areas identified are;

- Harvesting areas for eider ducks, polar bear, walrus

## 5.3 Areas of importance to Encouraging Sustainable Economic Development

Areas and issues discussed during the information sharing and gathering sessions as important to Encouraging Sustainable Economic Development are illustrated on Map 4, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4 and Appendix 5.

Based on discussions with participants, the NPC understands that:

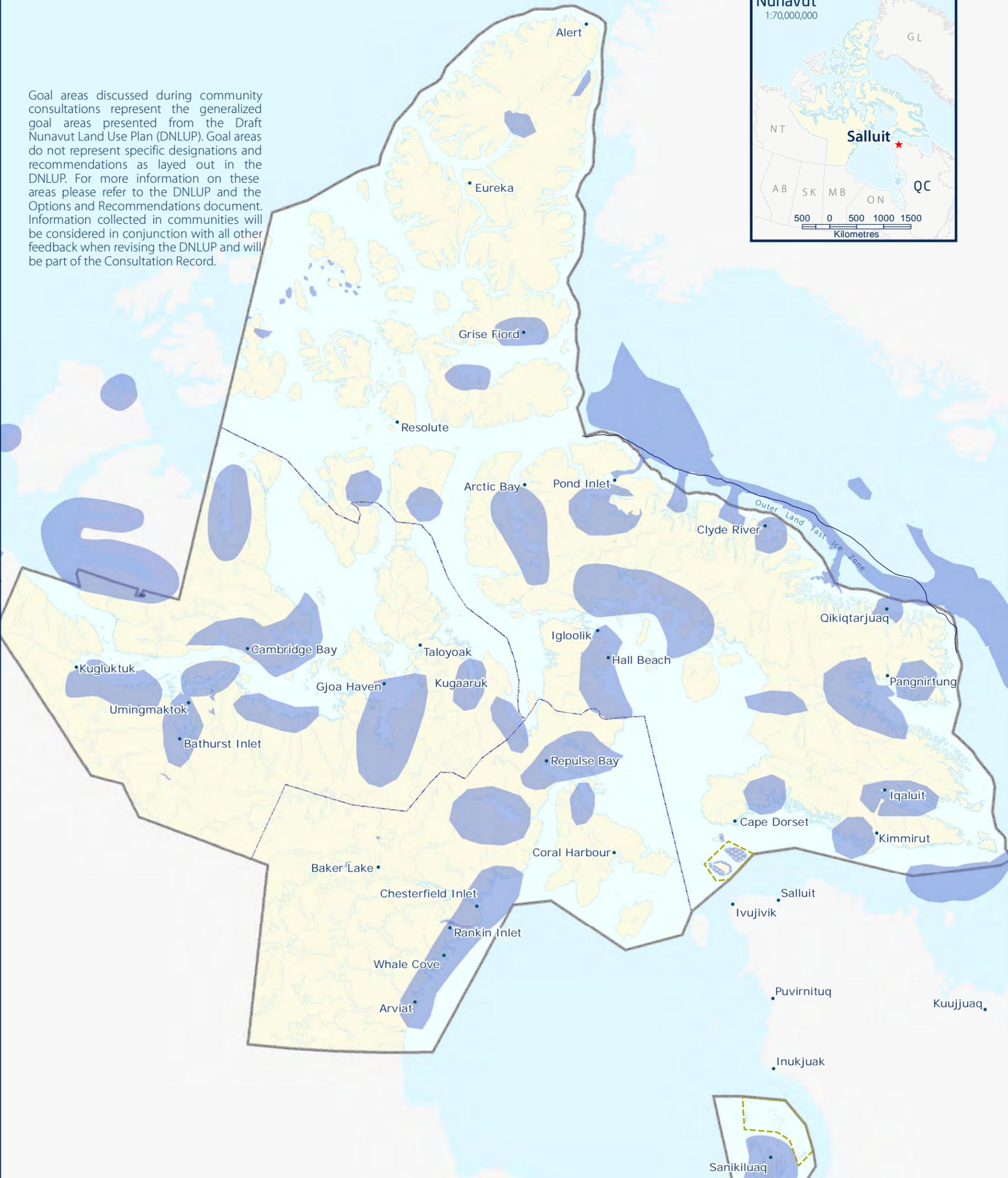
- The areas identified on Map 4 are considered by the Community to be important to Encouraging Sustainable Economic Development.
- In these areas, the community would like the NLUP to encourage activities that support economic opportunities and needs.

This feedback will be considered in conjunction with all other feedback when revising the DNLUP.



-  ESED Goal areas from the DNLUP discussed during community consultations
-  Additional ESED Goal areas identified during community consultations

Goal areas discussed during community consultations represent the generalized goal areas presented from the Draft Nunavut Land Use Plan (DNLUP). Goal areas do not represent specific designations and recommendations as laid out in the DNLUP. For more information on these areas please refer to the DNLUP and the Options and Recommendations document. Information collected in communities will be considered in conjunction with all other feedback when revising the DNLUP and will be part of the Consultation Record.



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## 6.1 Areas identified in the Draft Plan

The DNLUP identifies areas important for a variety of uses. These areas were presented to participants during the workshop as Mixed Use Areas. These areas, as they occur around the community, are illustrated on Map 5.

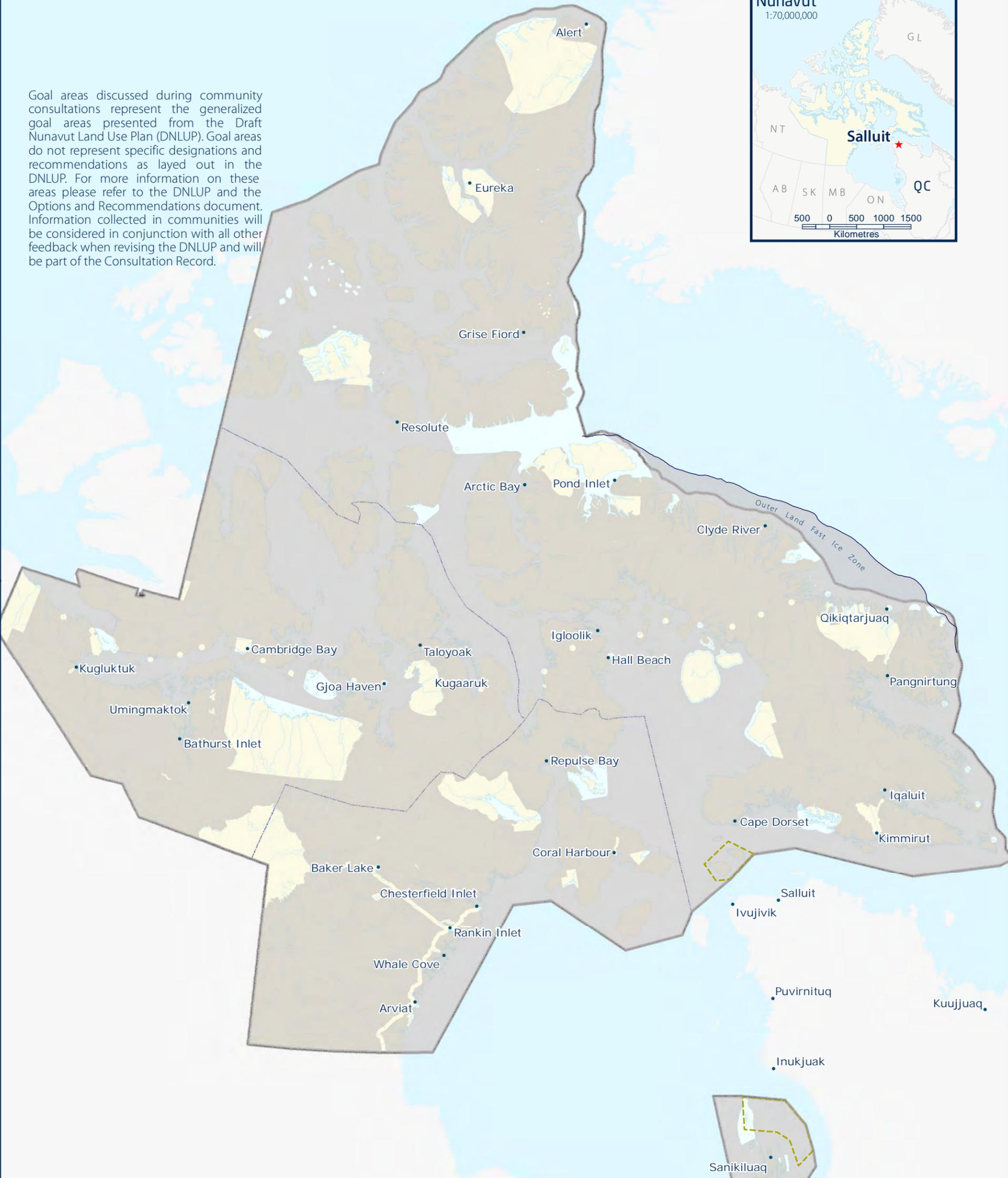
## 6.2 Areas identified by participants

No additional areas were identified as Mixed Use by participants. However, some areas identified as Mixed Use in the DNLUP were considered by participants to require additional protection because of their particular qualities. These areas and the goals they are important for are identified on Map 6.



**MU Goal areas from DNLUP discussed during community consultations**

Goal areas discussed during community consultations represent the generalized goal areas presented from the Draft Nunavut Land Use Plan (DNLUP). Goal areas do not represent specific designations and recommendations as laid out in the DNLUP. For more information on these areas please refer to the DNLUP and the Options and Recommendations document. Information collected in communities will be considered in conjunction with all other feedback when revising the DNLUP and will be part of the Consultation Record.



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**Additional PSE Goal areas identified during community consultations**

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 September-27-13

## 7.1 Areas identified for multiple goals

All areas discussed with the community as important for a particular goal are shown on Map 7. In some instances, areas have been identified as important for multiple goals. These areas, and the specific goals they are important to, are also shown on Map 7. In these areas, the NPC will take all of the identified goals and all other feedback into consideration when revising the DNLUP.





# Appendix 1: Elected Officials Meeting

The elected officials meeting was attended by the Mayor and members of the Hamlet Council and HTO. During the meeting, participants raised the following issues:

- Interested in how changes to the plan can be made after it is approved.
- Discussion on what would happen if there is mineral or oil and gas interest on the shared islands, and the need for NTL and Makivik to agree on the uses, as set out in Article 40 of the Nunavut Land Claims Agreement.
- Concerned about government following the plan. Discussion of enforcement under the draft Nunavut Planning and Project Assessment Act.
- Would prefer to have no development on the islands
- Concerned about oil spills in Ungava Bay, Hudson Strait and Hudson Bay.
- Concerned about hydro Quebec.
- The islands used to have a lot of caribou and now there are none.
- The governments need to work together. There should be planning at a “conference level” to determine how these lands are used.
- Concerned about ice breaking interfering with travel.
- Would like to be notified when someone wants to use the sea lane.
- Would like to have an airstrip on the islands
- Young people have lots of information. We need to listen to them too.
- The application of government laws on the islands
- Discussion of the plan approval process



## Appendix 2: Questions and Answers

During the community workshop, there was a question and answer period, which included a discussion of the following topics:

- We are being told about 50/50 sharing of the land. You (from Nunavut) are doing this work. What do we have to do with the Draft Nunavut Land Use Plan? Where are we politically/practically? When you are finished implementing the law (NLUP) will we be second in line? After you have decided? Let's say we're agreed to 50/50 on the islands, perhaps the laws about how much the animals are harvested, this could be talked about. If it is 50/50, could I create my own business?
  - The Commission answered that the Makivik Corporation and NTI decided on an agreement for the lands. This issue has to be resolved with Makivik and NTI. We will not change anything regarding the islands that has been decided already. It has been worked on how Nunavik hunters harvest animals. People had asked about business on those islands. Nunavut and Nunavik will have to look at this.
- If I wanted to mark on the map regarding the harvest of walrus, let's say...should we harvest all the animals or should we leave some for others? Also, there are weather observing buildings on Nottingham Island (Old).
  - The Commission answered that the DNLUP will not shift the existing relationship. We are doing this to have guidelines for those coming up to use the land and explore. We're not stopping cultural activities.
- Even though I have not been part of the maps, I thought something was omitted. I thought Nunavik should be part of the NLUP. People go hunting walrus and beluga and are very important to us.
  - The Commission answered that these areas will be discussed during the mapping.
- We use speedboats to travel far. Will we be able to make use of islands where we travel with our boats (sometimes all the way to Coral Harbour)? To hunt freely in other islands?

- The Commission answered that this can be mentioned to Makivik and NTI, and encouraged everyone to mark where they go hunting.



## Appendix 3: Community Workshop Scanned Maps

Two groups completed the mapping session to identify important areas. This Appendix contains the maps that were used by participants to identify areas that are important to the following land use planning goals:

- Protecting and Sustaining the Environment
- Encouraging Conservation Planning
- Building Healthier Communities
- Encouraging Sustainable Economic Development
- Mixed Use

Also included on each map is a reference table that includes the specific values that were identified for the area.

During the mapping portion of the community workshop, the following concerns were raised that did not apply to a specific area that was identified on the maps:

- Arctic char is an important food source for the community of Salluit
- Protect the PSE areas identified but don't impact hunting
- Concerns that hunting in conservation areas might be restricted someday.
- The people of Salluit want equal use of the islands as the communities of Nunavut
- Want the entire Area of Equal Use and Occupancy protected for the community
- Would like to see caribou relocated to Nottingham Island
- The water in these islands is horrible and something should be done for cleaner water. Not much good for drinking. Have to bring fresh water from the mainland.

- This community is concerned with subsistence harvesting, coast guards ships and other commercial vessels are too close to char habitation,
- The people of Salluit are concerned with restriction of commercial char fishery.
- The people of Salluit want consultation of any developments in these islands whatever they may be.





# Salluit - Group 1 Results Encouraging Conservation Planning

ENCOURAGING CONSERVATION PLANNING (ECP)

Scale 1:1,000,000



**Legend**

- Red: Study Area
- Yellow: Established Parks
- Green: Protected Lands
- Blue: Water
- Black: Administrative Boundaries
- Grey: Road Network
- White: Unpopulated Areas

**Map Information**

Coordinate System: EPSG:4234 (NAD 83)  
 Datum: North American 1983  
 Units: Meter  
 Scale: 1:1,000,000  
 Date: 2015-07-27  
 Author: [Name]  
 Project: [Name]

Code	Comments
XC24	historical sites, many burial sites and it is full of birds/sanctuary
XC25	historical sites, many burial sites and it is full of birds/sanctuary
XC26	Swan stop here for nesting and other water fowls nest here
XC27	nesting and resting site for Canada Geese, Lesser Canada Geese as well as Snow Geese
XC28	The islands are resting and conservation areas for water fowls, nesting sea birds. Should be a bird sanctuary. Very much want protection.
XC29	important for the people of Salluit as a food source
XC30	the people of Salluit and other Nunavik users want protection of these islands for historical and food source importance
XC31	Would like to see conservation for arctic char
XC32	Walrus habitat and bird habitat
XC33	Would like to see a bird sanctuary

Comments: Welcome

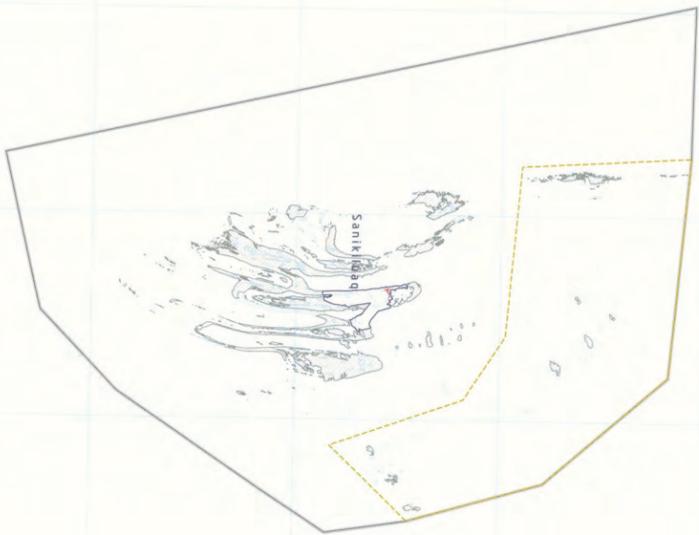
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75-80  
80-85  
85-90  
90-95  
95-100

**Map Series Information**

NPC Regional Map Series, Map 15  
 Designations and Recommendations Overlay - ECP

**Legend**

- Red: Study Area
- Yellow: Established Parks
- Green: Protected Lands
- Blue: Water
- Black: Administrative Boundaries
- Grey: Road Network
- White: Unpopulated Areas



SAIKILUAQ - MAKIVIK AREAS OF EQUAL USE AND OCCUPANCY

Scale 1:1,000,000

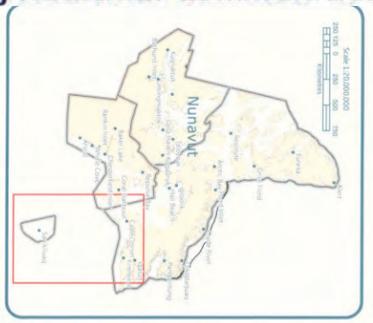
NPC Regional Map Series





# Salluit - Group 1 Results Building Healthier Communities

BUILDING HEALTHIER COMMUNITIES (BHC)

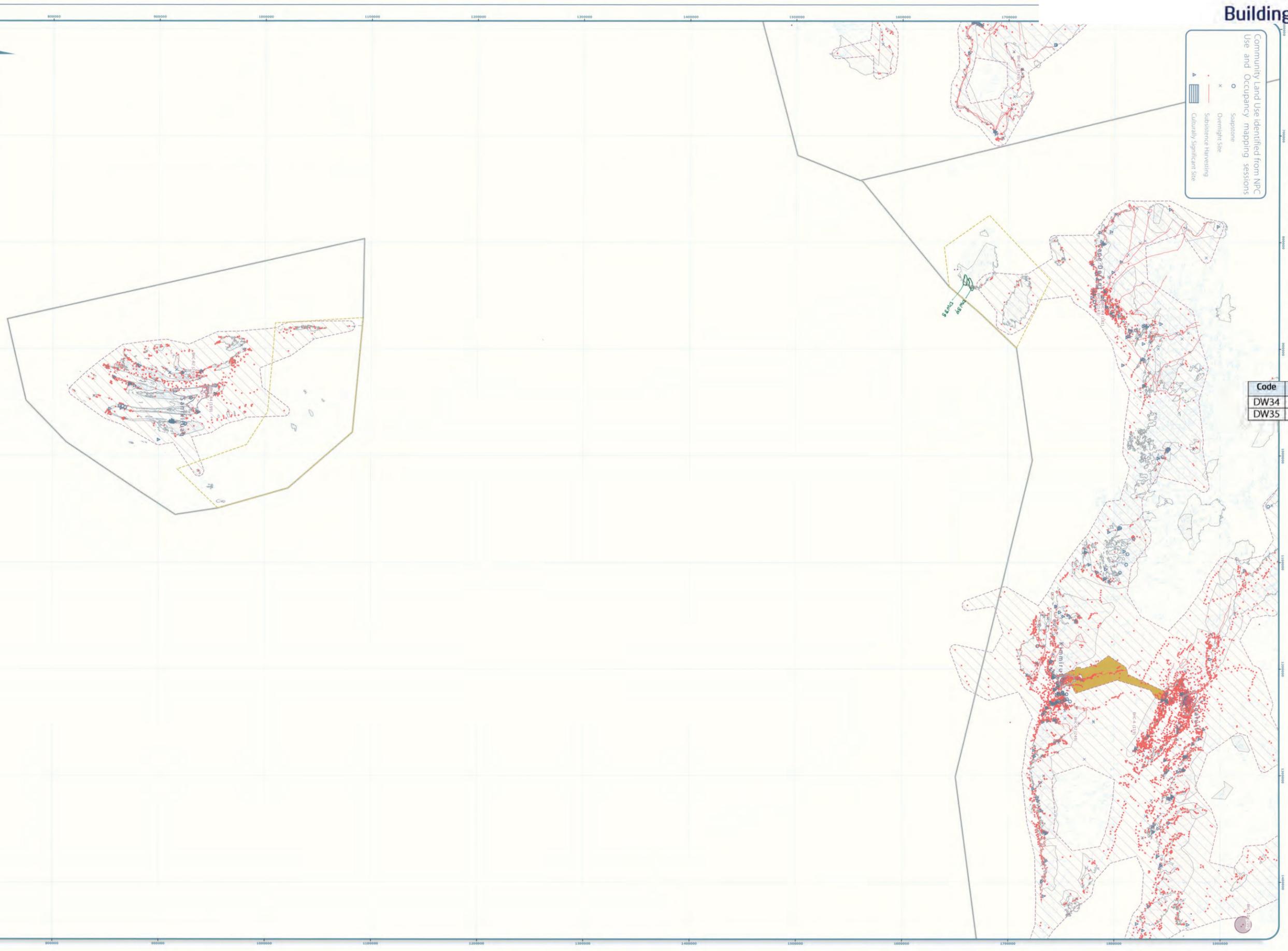


Code	Comments
DW34	Get some fresh water here.
DW35	Get some fresh water here.

*Salluit, NO  
June 4 2013  
10:15  
9/5*

Comments Welcome

- Prohibited Uses**
  - BHC-10: Prohibited Uses
  - BHC-11: Prohibited Uses
  - BHC-12: Prohibited Uses
  - BHC-13: Prohibited Uses
  - BHC-14: Prohibited Uses
  - BHC-15: Prohibited Uses
  - BHC-16: Prohibited Uses
  - BHC-17: Prohibited Uses
  - BHC-18: Prohibited Uses
  - BHC-19: Prohibited Uses
  - BHC-20: Prohibited Uses
- Permitted Uses**
  - BHC-21: Permitted Uses
  - BHC-22: Permitted Uses
  - BHC-23: Permitted Uses
  - BHC-24: Permitted Uses
  - BHC-25: Permitted Uses
  - BHC-26: Permitted Uses
  - BHC-27: Permitted Uses
  - BHC-28: Permitted Uses
  - BHC-29: Permitted Uses
  - BHC-30: Permitted Uses



SANIKILUAQ - MAKIVIK AREAS OF EQUAL USE AND OCCUPANCY

Scale 1:1,000,000

NPC Regional Map Series

Scale 1:1,000,000

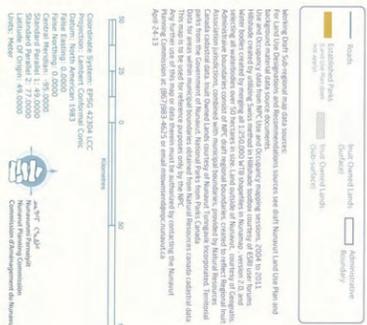
NPC Regional Map Series

NPC Regional Map Series, Map 15  
BHC Designations and Recommendations Overlay - BHC

# Salluit - Group 2 Results Building Healthier Communities

BUILDING HEALTHIER COMMUNITIES (BHC)

Scale 1:1,000,000



Code	Comments
DW14	Used to get drinking water from here
CS15	Old dew line site slated for clean up in 2015
CS16	Old vehicle left at this site
CS17	Old rail road tracks, old batteries, nails lying around, old toilettes, old structures lying around. Really needs to be cleaned up. Old barrels in this area too.
CS18	They would catch big scopin along this shoreline. Collected seaweed to eat.
DW19	Community goes here for walrus meat. It is a site of early explorers because there was a hand in the ground.

- Reference Table for Recommendations:**
- BHC-1:** Review impacts on the cultural value of the area
  - BHC-2:** Review impacts on the cultural value of the area
  - BHC-3:** Review impacts on the cultural value of the area
  - BHC-4:** Review impacts on the cultural value of the area
  - BHC-5:** Review impacts on the cultural value of the area
  - BHC-6:** Review impacts on the cultural value of the area
  - BHC-7:** Review impacts on the cultural value of the area
  - BHC-8:** Review impacts on the cultural value of the area
  - BHC-9:** Review impacts on the cultural value of the area
  - BHC-10:** Review impacts on the cultural value of the area

- Prohibited Uses:**
- BHC-1:** Prohibited uses
  - BHC-2:** Prohibited uses
  - BHC-3:** Prohibited uses
  - BHC-4:** Prohibited uses
  - BHC-5:** Prohibited uses
  - BHC-6:** Prohibited uses
  - BHC-7:** Prohibited uses
  - BHC-8:** Prohibited uses
  - BHC-9:** Prohibited uses
  - BHC-10:** Prohibited uses

*Sallit, NNO  
June 4, 2013  
SA, CT  
3/5*

Community Land Use Identified from NPC Use and Occupancy mapping sessions

- Scopstone
- Overnight Site
- Subsistence Harvesting
- Culturally Significant Site



SANKILUQA - MAKIVIK AREAS OF EQUAL USE AND OCCUPANCY

Scale 1:1,000,000

NPC Regional Map Series





